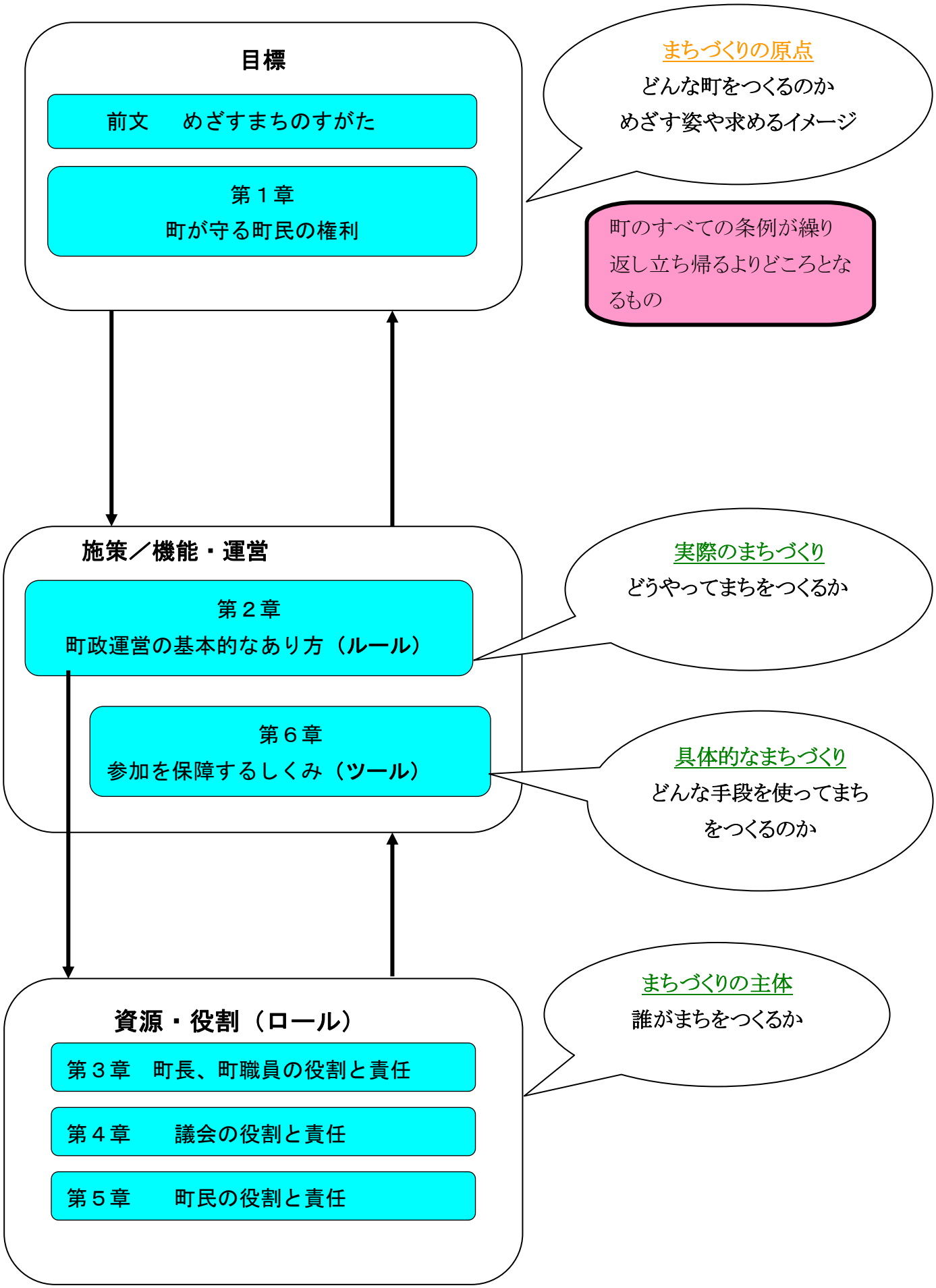自治基本条例素案の考え方（図解）